

# REVISED BIOLOGICAL OPINION FOR THE WLFW- Southwestern Willow Flycatcher

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Service**



# The Working Lands for Wildlife Initiative (WLFW)

**WLFW is a national partnership between the**

USDA Natural Resources Conservation Service (NRCS),

U.S. Fish and Wildlife Service (Service),

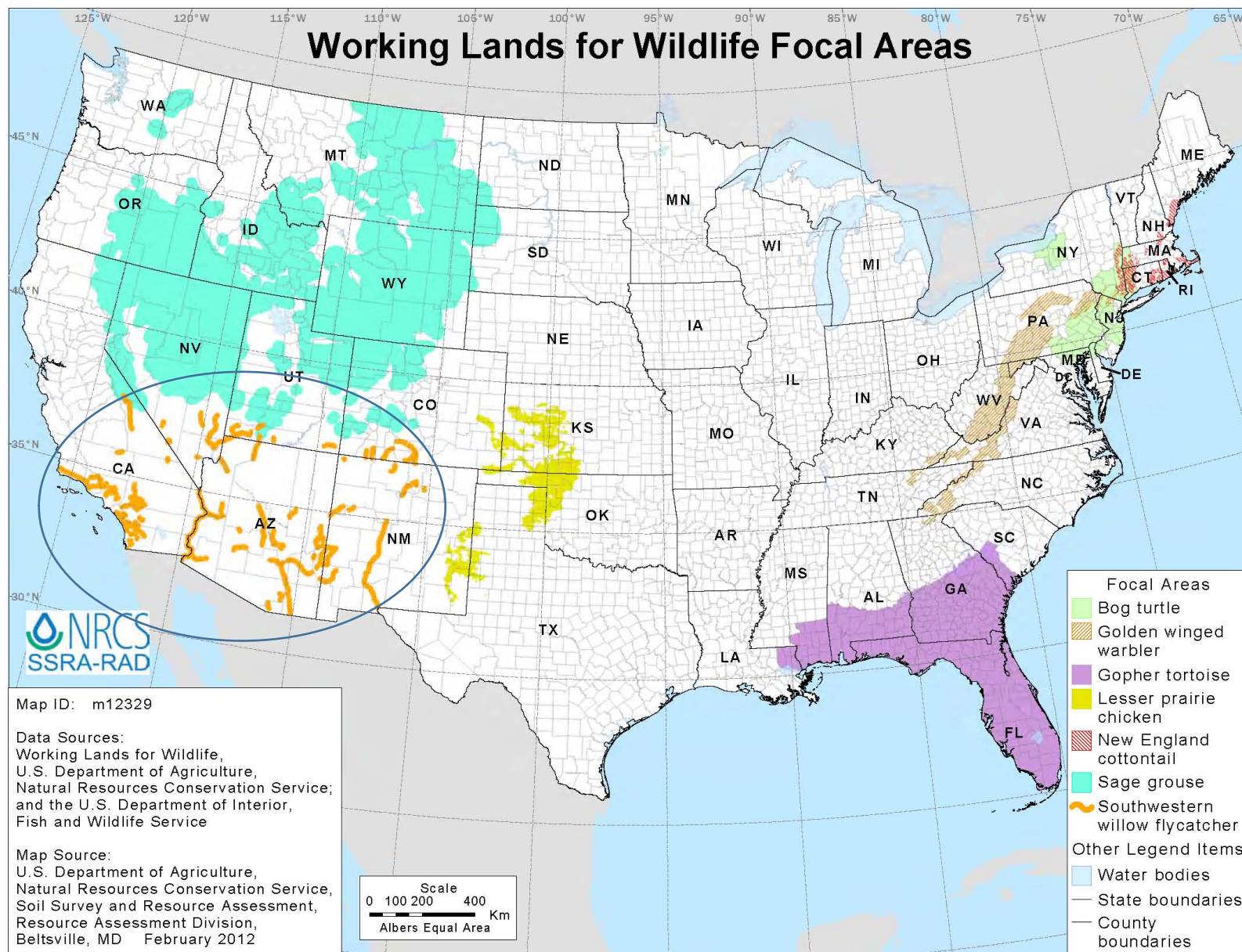
and State Wildlife Agencies.

**Incentivize using Farm Bill financial assistance & ESA regulatory incentive (ESA regulatory predictability/certainty)**

**The WLFW provides financial and technical assistance to privately owned ranches, farms, and forestry operations interested in seeking to conserve targeted wildlife species protected under the U.S. Endangered Species Act (ESA) without creating additional ESA regulatory responsibilities.**

# SWFL Range

AZ  
CA  
CO  
NM  
NV  
UT





# SWFL HABITAT



- Dense Vegetation
- Water near by
- Insect Base
- Width and proximity to other sites

## Causes of Habitat Loss

- Loss of Veg
- Invasive species
- Water withdrawals
- Drought
- Floods scour

# Desired Outcomes

- Landowner **Participation**
- Species **recovery** (SWFL- Downlist with Private lands)
- **Coverage** for listed species in SWFL habitat
- Increased trust and communication leading to increased **Cooperation**
- CEAP study -**answers some questions** and reduces unsubstantiated claims about grazing in riparian areas
- Increased participation in **SHA**
- Leads to **additional Ecosystem approaches** (e.g. grasslands)

# Brief History of Consultation

• February, 2012	Announcement of Program
• April, 2012	Formal Consultation started
• May 2012	Range-wide NRCS/FWS Mtg
• July 23, 2012	Biological Opinion Signed
• July, 2013	Start of re-Initiation
• August, 2014	New Biological Assessment Completed
• September, 2014	Range-wide NRCS/FWS Mtg
• February 13, 2015	Biological Opinion Signed

# What was in the 2012 BA/BO- Summary

- Range-wide Biological Assessment (BA) – six states agreement
- Biological Opinion (BO) from the FWS
  - Conservation Measures for each practice
  - Covered ~65 species but no Take except for SWFL
  - Range-wide Take permit held by NRCS of 75 nests for SWFL
  - Establish Existing Conditions / Baseline w WHEG
    - Return to Baseline after lifespan of practice completed
  - NRCS work w/ FWS to develop statewide or range-wide SHA
  - Included ability to graze within SWFL habitat in certain conditions
  - \$ Research to identify compatible management practices during breeding season
  - \$ Use of USGS Monitoring Software with private information protected in reports- Still need to get training and software started

# 2015

1. **Add 19 species**
2. Determine level of **Take (IT)** and expected tracking mechanisms for all 84 species
3. **Add conservation practices:** Pumping; Critical Area Planting; Irrigation System-Microirrigation; Livestock Shelter Structure and Mulching
4. Planning and contracting through WLFW-SWFL follow full **RMS level within riparian systems**; Progressive planning OK on associated uplands.
5. Ability to include **State and other non-federal lands** in the WLFW program on state-by- state agreement
6. Clarified **Grazing** criteria
7. Qualified **Working Lands for Wildlife Planner** Criteria
8. **Summary Matrix**



# BO predictability, FWS perspective

- Provides incidental take coverage (expressions described in table)
- Provides ESA predictability – extends 2010 and 2012 agreement
- Multi-species- one of few
- Paradigm shift - Compatible grazing systems & SWFL/riparian systems
- Living document – annual meeting and reporting
- First step – a beginning – much let to be done and worked through (WHEGs, Aquatic “baseline”, PII – Measuring Outcomes)

# Certainty/Predictability

## What it includes:

- Incidental take coverage as per the ESA tool
- No changes in management over time unless landowner agrees (or extinction likely)
- An opportunity for the landowner to enroll in a SHA or CCAA
- 7(a)1 component for NRCS
- Doesn't mean changes won't occur

# WHAT DOES THIS MEAN FOR PREDICTABILITY?

Landowners who **voluntarily** sign up for WLFW receive “**regulatory predictability**” that they will be **exempted from any “incidental take”** of the listed species that was inadvertently caused by the implementation of the **conservation practices** identified in WLFW.

To provide this predictability to landowners, **FWS has completed “biological opinions”** for the listed species under section 7 of the ESA, **assessing the impacts of the conservation practices and exempting any incidental take anticipated to occur from them.**

If a **landowner** voluntarily continues to **implement the conservation practices in the future**, any incidental take anticipated in the opinions to occur from their implementation is **exempted for as many as 30 years.**

# Conservation Measures

Actions or methods used during implementation of a conservation practice that eliminate or reduce undesired effects on species or habitat, including Critical

## EXAMPLES: General

Complete a pre-construction survey

Install Practice outside of SDT critical time periods

Use existing travel routes, trails or channel crossings

Ensure equipment does not have oil or fuel leaks, and maintenance is done well away from water

Provide off-site water supply for livestock and wildlife to maintain or improve streamside vegetation

# Brochure from Tucson PMC



United States Department of Agriculture

## Improving Southwestern Willow Flycatcher Habitat



Figure 1: Willow flycatcher in hand - color band RWB - Arizona. Photo by USGS.

The southwestern willow flycatcher (*Empidonax traillii extimus*) is a small Neotropical migratory bird. It has greenish or brownish feathers with a white throat and a pale olive breast. The flycatcher breeds and nests in the arid southwestern United States from about April to September. Willow flycatcher wintering sites are in the subtropical and tropical regions of southern Mexico, Central America, and northern South America. The known

geographical area historically occupied by migrating and breeding flycatchers includes riparian habitats in southern California, southern Nevada, southern Utah, southern Colorado, Arizona, New Mexico, western Texas and extreme northwestern Mexico.

### Habitat Highlights

The primary threat to southwestern willow flycatcher habitat is loss, fragmentation, and modification of riparian habitats

Flycatchers typically nest in relatively dense riparian vegetation at elevations from near sea level to more than 8,530 feet

Breeding habitats generally include dense tree or shrub cover, dense twig structure, and high levels of green foliage

Flycatcher territories and nests



2

2

# SWFL Wildlife Habitat Evaluation Guide (WHEG)

- Rangewide WHEG for SWFL WLFW
- NRCS and the FWS worked collaboratively to develop the SWFL WHEG
- >6000ft and <6000ft versions
- Benchmark score and After score
- Identification of limiting factors
- Determine baseline acres of suitable nesting habitat





# WHEG - Elements

1. Habitat configuration
2. Habitat Structure
3. Woody Habitat Composition
4. Water Depletions
5. General Hydrology
6. Flood Frequency
7. Site Disturbance



# WHEG - Notes

3. WOODY HABITAT COMPOSITION		Value	SCORE	
<i>Assess aerial canopy cover within AA with ocular estimates and aerial photos. Assess arundo as woody.</i>			Bench	After
a.	Woody riparian vegetation composed of native species (such as willow and cottonwood) and no exotic vegetation (such as tamarisk and Russian olive).	1.0		
b.	Woody riparian vegetation dominated by > 75% native vegetation (such as willow and cottonwood) with a smaller component of exotic vegetation (most likely tamarisk, and possibly Russian olive).	0.7-0.9		
c.	Woody riparian vegetation dominated > 50% native vegetation (such as willow and cottonwood) with a smaller component of exotic woody species (most likely tamarisk, possibly Russian olive, and < 20% arundo).	0.5-0.6		
d.	Woody riparian vegetation composed of > 50% exotic vegetation (mostly likely tamarisk, possibly Russian olive, and < 50% arundo).	0.1-0.4		
e.	Little to no woody riparian vegetation flycatchers use for nesting, or site potential is for herbaceous only. Abundant cattails, sedges & rushes, grasses, and/or arundo do not comprise flycatcher habitat.	0.0		
Dominant woody veg (top 3): <input type="text"/>		Enter value here ---->	0.3	0.4
Woody: cottonwood, coyote willow, live tamarisk, dead/dying tamarisk, Russian olive, Gooding's willow, other: <input type="text"/>				
Average canopy cover: <input type="checkbox"/> 0-10%, <input type="checkbox"/> 10-25%, <input type="checkbox"/> 25-50%, <input type="checkbox"/> 50-75%, <input type="checkbox"/> 75-100%				
Arundo: <input type="checkbox"/> 0%, <input type="checkbox"/> 1-5%, <input type="checkbox"/> 5-20%, <input type="checkbox"/> 20-50%, <input type="checkbox"/> 50%+				

- Input additional information at the bottom of each element

# WHEG - Scoring and Baseline

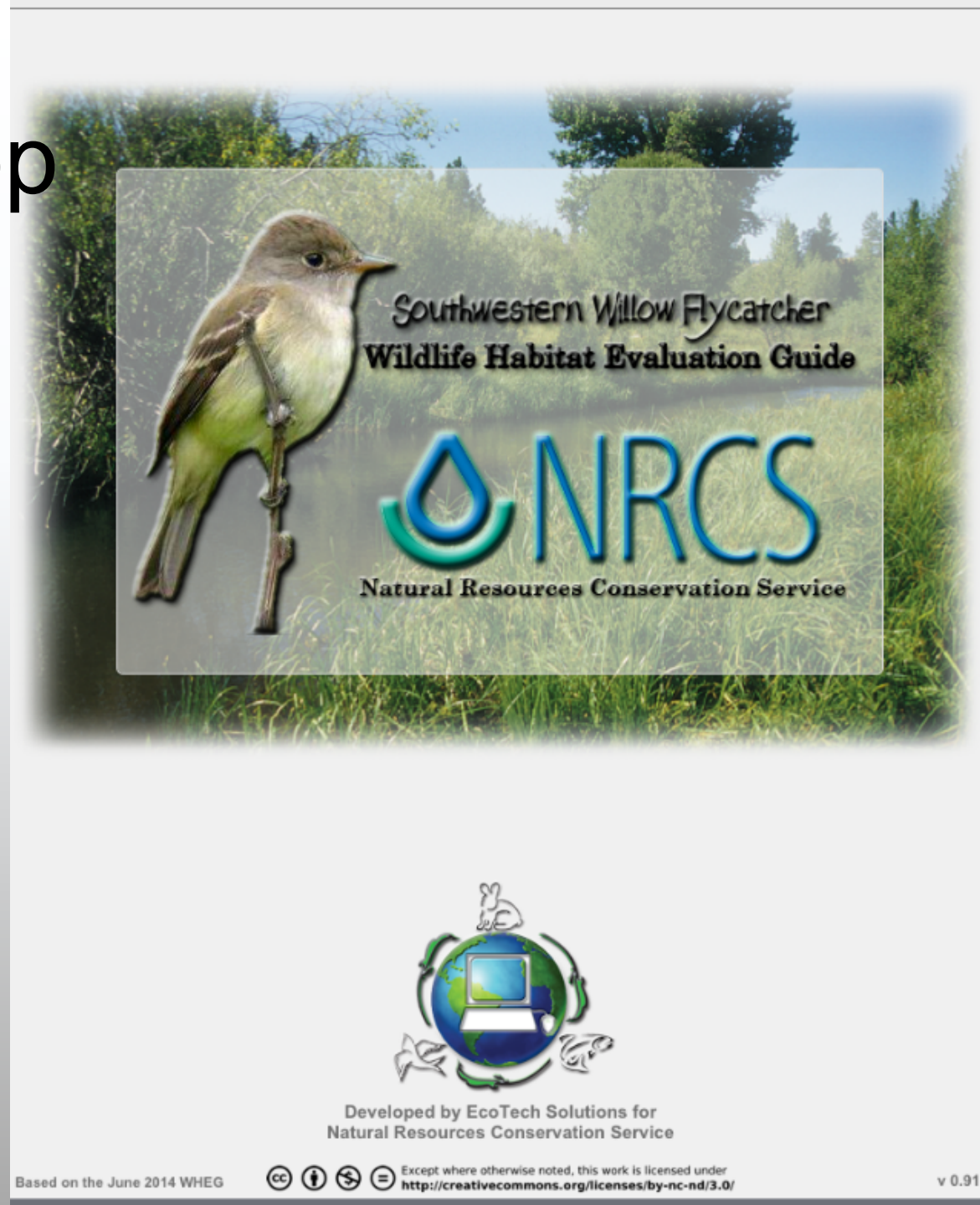
For NRCS Planning and Ranking			For Baseline Habitat Acres		
	BENCH	AFTER		BENCH	AFTER
FINAL SCORE (Zero on El. 1-3 = 0)	0.00	0.00	LOWEST SCORE (El. 1-3)	0.00	0.00
Ave. AFTER minus BENCH			BENCH AFTER		
IMPROVEMENT SCORE	0.00		COMBINED SCORE (El. 1-7)	0.00	0.00
<p><b>Recommendation of Baseline Suitable SWFL Nesting Habitat:</b> The Baseline habitat value for the assessment area = ZERO (0) if any of BENCH scores for elements 1, 2 or 3 = 0, OR if the COMBINED SCORE of BENCH elements 1-7 &lt; 2.0. If the ZERO value is not achieved and the COMBINED SCORE of BENCH is <math>\geq 2.0</math>, then the baseline value is the number of acres of the assessed area. See Scoring Examples below. Baseline acres must be confirmed by the state biologist or designee.</p>					
<p><b>Baseline: _____ acres baseline for _____(name) assessment area.</b></p>					
<p>Send this WHEG (pages 1-5) and maps and pictures of the AA to the State Biologist or designee for confirmation.</p>					
<div style="border: 1px solid black; width: 50px; height: 30px; margin-bottom: 5px;"></div> Confirmation of Baseline		Signature		Date	

- Please attach photos



# SWFL WHEG App

- Based on June 2014 version of the SWFL WHEG.
- Have funds to do one more update with current version.
- Optimized for iPad. Good on iPhone. Not supported by Android.
- Contact me or your state biologist for instructions.
- Please provide me any feedback.





# Southwestern Willow Flycatcher Wildlife Habitat Evaluation Guide

Assessment Area ID: 1

Date: 9/9/2014

Habitat

Water

Disturbance

Summary

Photos

View: Bench

## (1) Habitat Configuration:

Bench

0.7



## (2) Habitat Structure:

Bench

0.5



### Habitat Configuration

Score for the AA in relation to nearby patches of potentially suitable nesting habitat.

Value:

a. Two or more large patches consisting of dense (difficult to walk through) woody riparian vegetation. Patches are mostly > 33 feet wide and > 20 acres in size.

1.0

b. Two or more large patches consisting of dense (difficult to walk through) woody riparian vegetation. Patches are mostly > 33 feet wide and are > 10 acres but < 20 acres in size.

0.8-0.9

c. A multiple patch complex with one large patch consisting of dense (difficult to walk through) woody riparian vegetation. Large patch is mostly > 33 feet wide and least 10 acres in size. Additional patches are > 2.5 acres but < 10 acres.

0.7

d. Multiple patches consisting of dense (difficult to walk through) woody riparian vegetation. Patches are at least 33 feet wide and > 2.5 acres and < 4.5 acres in size.

0.5-0.6

e. A single patch of dense woody riparian vegetation at least 33 feet wide and > 2.5 acres, but < 4.5 acres in size, or is < 2.5 acres but is connected to other patches.

0.1-0.4

f. A single, narrow strip of woody riparian vegetation that does not extend from or connect to a larger patch and AVERAGE WIDTH is less than 33 feet wide and is < 2.5 acres and is not connected to another patch.

0.0



# Southwestern Willow Flycatcher Wildlife Habitat Evaluation Guide

Assessment Area ID: 1

Date: 9/9/2014

Habitat

Water

Disturbance

Summary

Photos

Save as PDF

View: Bench

Average Score:

Bench

0.55

After

NA

Lowest Score:

Bench

0.3

After

NA

Improvement Score:

NA

Combined Score:

Bench

3.85

After

NA

### Bench Summary:

1	5.2 Acres
Element	Score:
1	0.7
2	0.6
3	0.3
4	0.5
5	0.4
6	0.7
7	0.65

### After Summary:

1	5.2 Acres
Element	Score:
1	NA
2	NA
3	NA
4	NA
5	NA
6	NA
7	NA

Baseline Suitable SWFL Nesting Habitat Acres for 5.2 acres of assessment area:

Bench: 5.2

After: NA

# Additional WHEGs To Develop

- CEAP/CIG Application pending

Anyone with these already, please send to Stu and Casey

- Yellow Billed Cuckoo
- Warmwater Fish
- Coldwater Fish
- Pupfish
- Tortoises (2) (crossing of riparian areas)
- Frogs (5)
- Salamander
- Gartersnakes (2)
- Clapper Rails (2)
- Bell's Vireo
- NM Meadow Jumping Mouse
- Plants (17)







# OTHER INVENTORY TOOLS

- **Stream Visual Assessment Protocol / PFC**
- **Aerial Photography**
- **Stream Geomorphology**
- **Landowner Interview**
- **GIS Model**




# USGS MODEL FOR MONITORING



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**A multiscaled model of southwestern willow flycatcher breeding habitat**  
2003, Hatten, J. R.; Paradzick, C. E.  
Journal of Wildlife Management, 67: 774 - 788  
**No online versions are available.**  
**A print version of this publication is not available from the USGS Store**

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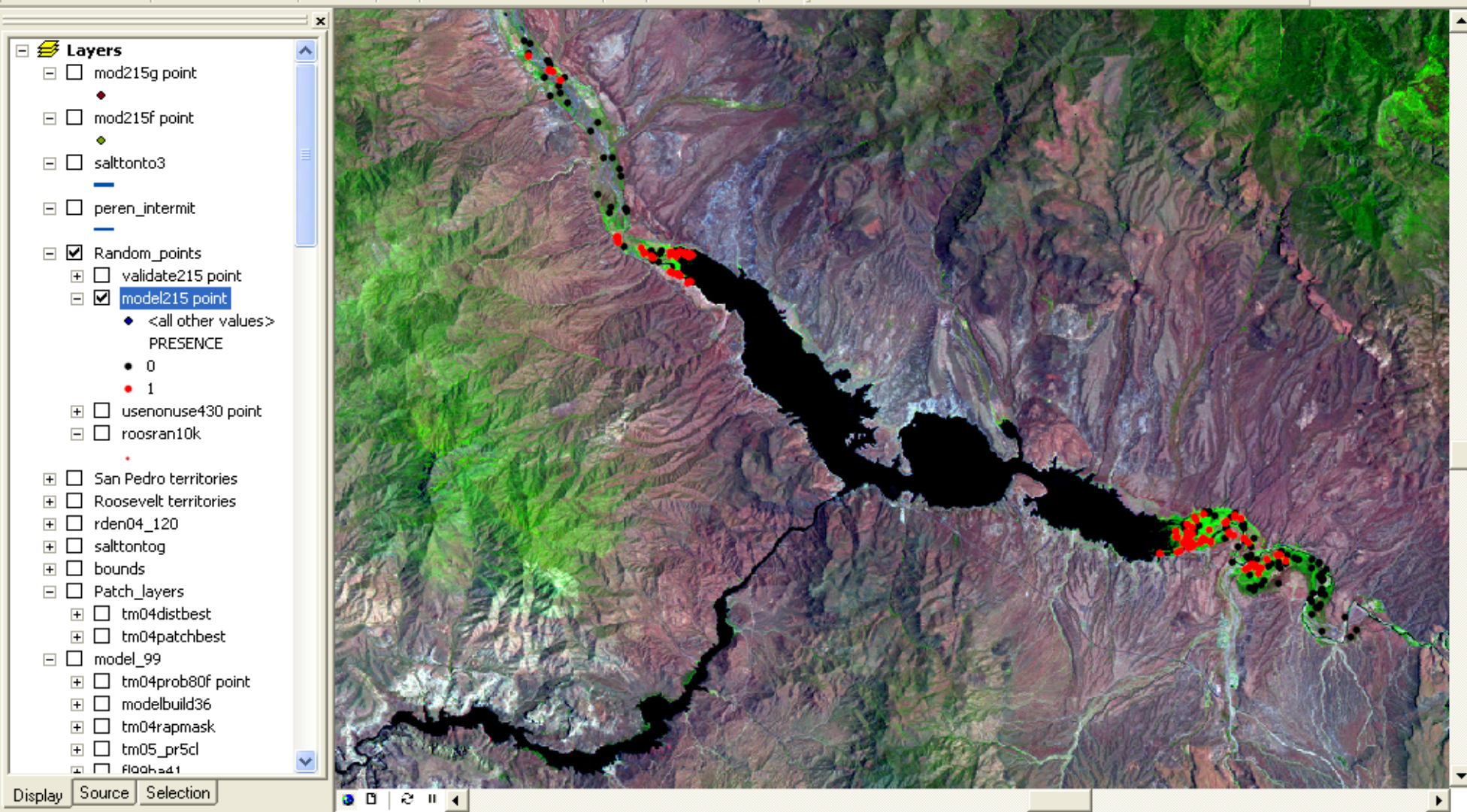
**Abstract:**  
The southwestern willow flycatcher (SWFL; *Empidonax traillii extimus*) is an endangered songbird whose habitat has declined dramatically over the last century. Understanding habitat selection patterns and the ability to identify potential breeding areas for the SWFL is crucial to the management and conservation of this species. We developed a multiscaled model of SWTL breeding habitat with a Geographic Information System (GIS), survey data, GIS variables, and multiple logistic regressions. We obtained presence and absence survey data from a riverine ecosystem and a reservoir delta in south-central Arizona, USA, in 1999. We extracted the GIS variables from satellite imagery and digital elevation models to characterize vegetation and floodplain within the project area. We used multiple logistic regressions within a cell-based (30 X 30 m) modeling environment to (1) determine associations between GIS variables and breeding-site occurrence at different spatial scales (0.09-72 ha), and (2) construct a predictive model. Our best model explained 54% of the variability in breeding-site occurrence with the following variables: vegetation density at the site (0.09 ha), proportion of dense vegetation and variability in vegetation density within a 4.5-ha neighborhood, and amount of floodplain or flat terrain within a 41-ha neighborhood. The density of breeding sites was highest in areas that the model predicted to be most suitable within the project area and at an external test site 200 km away. Conservation efforts must focus on protecting not only occupied patches, but also surrounding riparian forests and floodplain to ensure long-term viability of SWTL. We will use the multiscaled model to map SWTL breeding habitat in Arizona, prioritize future survey effort, and examine changes in habitat abundance and quality over time.

**Additional Publication Details**

Publication Type	Article
Title	A multiscaled model of southwestern willow flycatcher breeding habitat

**(1) determine associations between GIS variables and breeding-site occurrence at different spatial scales (0.09-72 ha), and (2) construct a predictive model.**





# Conservation Effects Assessment Project: Riparian Grazing

## CEAP:

- Funded by NRCS- 210K
- Conducted by University of Arizona
- Participating ranchers in SWFL Range
- ~3 yr study
- Nesting/Growing season; Dormant; Ungrazed
- Pre and Post Practice Implementation
- Effects on both flora and fauna

# CEAP Grazing in Riparian Areas

## Contacts:

- Dr. George Ruyle - 520-621-1384 [gruyle@cals.arizona.edu](mailto:gruyle@cals.arizona.edu)
- Dr. Robert Steidl - 520-626-3164 [steidl@ag.arizona.edu](mailto:steidl@ag.arizona.edu)
- Stu Tuttle- 928-699-0153 [stu.tuttle@az.usda.gov](mailto:stu.tuttle@az.usda.gov)

# Lower San Pedro?

- Interested Landowners: contact NRCS
- Continuous Signup; Funding Windows
- Funding not required for plan protection
- Funding through many sources; EQIP, etc.
- Can tie to various Programs; RCPP, Waltons, etc.

Q/A

FOR MORE INFORMATION

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